

**PRIME MINISTER'S OFFICE**

South Block  
New Delhi - 110 101

No. RTI/1485/2011-PMR


Dated: 27 May-2011

**OFFICE MEMORANDUM**

Subject : Application under the Right to Information Act, 2005

As per inputs provided by the office (copy enclosed), an application dated 27-April-2011, received on 28.4.2011 from Shri Subhash Chandra Agrawal, on the above noted subject, is transferred under section 6(3) of the Right to Information Act, 2005, regarding point 3, for action as appropriate. Information in respect of this office is being provided in endorsement.

An amount of ₹10 in the form of a postal order has been received from the applicant as application fee.

  
(Sanjukta Ray)  
Deputy Secretary and  
Central Public Information Officer  
☎ : 2307 4072

Central Public Information Officer  
Cabinet Secretariat  
Rashtrapati Bhawan, New Delhi - 110 001

Copy by Speed Post A.D. to:

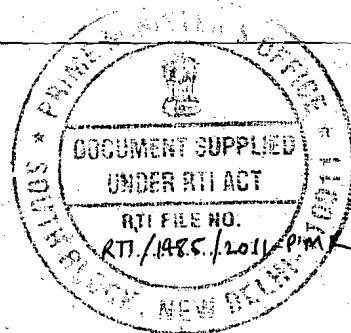
✓ Shri Subhash Chandra  
Agrawal  
1775, Kucha Lattushah  
Dariba, Chandni  
Chowk  
Delhi - 110 006

You are advised to approach above public authority for further information regarding point 3 of your application. The matter was referred to the office for providing inputs. Information provided by the office, is enclosed (3 pages). A copy of documents referred to therein are enclosed (48 pages).

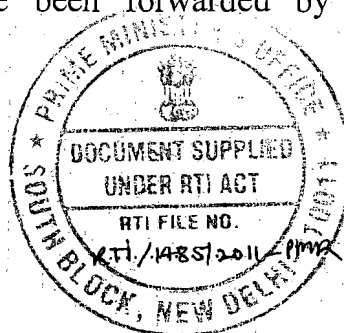
2. As regards point 7 of your application whereby you have requested for copy of note sheet, it is informed that under RTI Act, 2005 information to be provided relates to information "held" by a public authority. Your demand for note sheet of file where your RTI application is dealt is for future action as no note sheet was "held" at the time your application was received.

3. For the purpose of Section 19 of the Right to Information Act, 2005, Shri Amit Agrawal, Director is the appellate authority in respect of this office.

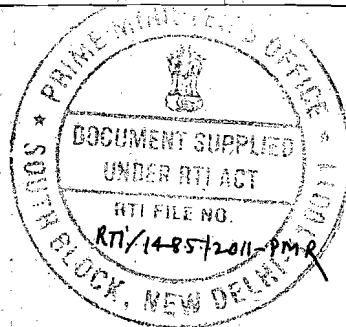
S. N.	Request	response
1	Is it true that the then Union Minister Shri Mani Shanker Aiyer wrote some letter dated 25.10.2007 to Hon'ble Prime Minister Dr. Manmohan Singh as also referred in Dainik Jagran dated 27.04.2011?	The then Union Minister for Youth Affairs & Sports had written a letter dated 25.10.2007 to the Prime Minister.
2	If yes, copy of the said letter dated 25.10.2007 by the then Union Minister Shri Mani Shanker Aiyer to Hon'ble Prime Minister Dr. Manmohan Singh together with reply to said letter from Hon'ble Prime Minister/PMO enclosing also related file notings/correspondence/file notings/documents on drafting reply by PMO.	A copy of the letter is enclosed. No reply was sent; as such there are no records of the drafting of the reply.
3	Complete and detailed information together with related documents/correspondence/file notings on action taken by Hon'ble Prime Minister/PMO and/or the concerned ones on the said letter dated 25.10.2007 from the then Union Minister Shri Mani Shanker Aiyer where the said letter might have been forwarded by PMO	The documents on the processing of the letter dated 25.10.2007 are as under : (i) Letter dated 23.10.2007 from the then Union Minister of Youth Affairs and Sports to the Prime Minister. (ii) PMO ID note dated 2.11.2007.

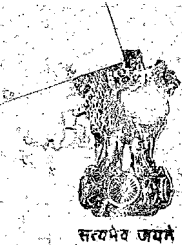


		<i>[CPIO, PMO may forward a copy of our response to the CPIO, Cabinet Secretariat, with the request to provide additional inputs on this point to the applicant, if any.]</i>
4	Was the said letter dated 25.10.2007 by the then Union Minister Shri Mani Shanker Aiyer to Hon'ble Prime Minister Dr. Manmohan Singh placed before Shungloo-committee or some other investigating agency/panel etc probing irregularities in CWG-2010	The High Level Committee (HLC) on the organizing and conduct of the Commonwealth Games, headed by Shri V.K. Shunglu had requested for access to certain files relating to the institutional arrangements which had been evolved for the conduct of the Commonwealth Games. Accordingly, files relating to the matter, which includes the file on the letter dated 25.10.2007 was made available to the HLC on 22.3.2011.
5	Copies of any other correspondence between Shri Mani Shanker Aiyer and Hon'ble Prime Minister/PMO (if traceable) regarding CWG-2010 providing also complete and detailed information together with related documents/correspondence/file-notings on action taken by Hon.ble Prime Minister/PMO and/or the concerned ones where such letters from Shri Mani Shanker Aiyer might have been forwarded by PMO	<p>A copy of the following letters written by Shri Mani Shanker Aiyar, the then Union Minister for Youth Affairs &amp; Sports to the Prime Minister in connection with the Commonwealth Games, 2010 is enclosed, along with related documents/correspondence/ file-notings.</p> <p>(i) Letter dated 6.3.2006 along with acknowledgement.  (ii) Letter dated 9.3.2006 along with notings thereon.  (iii) Letter dated 18.5.2006 along with notings thereon and enclosures.  (iv) Letter dated 3.7.2006 along with enclosures, the acknowledgement, file noting dated 26.6.2006 and PMO ID</p>



		<p>note dated 29.6.2006.</p> <p>(v<del>5</del>) Letter dated 11.7.2006 along with PMO ID note dated 24.7.2006</p> <p>(vi<del>6</del>) Letter dated 8.3.2007.</p> <p>(vii<del>7</del>) Letter dated 19.9.2007 along with enclosures, acknowledgement; PMO ID note dated 10.10.2007, response of the M/o Youth Affairs and Sports dated 18.10.2007 and file notings dated 5.10.2007 and 31.10.2007.</p> <p>(viii<del>8</del>) Letter dated 8.1.2008 along with notings thereon, enclosures and acknowledgement</p> <p>(ix) Letter dated 19.3.2008 along with acknowledgement.</p>
6	Any other related information	The applicant is requested to provide specifics of the information sought for.





मणि शंकर अय्यर  
MANI SHANKAR AIYAR

मन्त्री  
पंचायती राज, युवा कार्यक्रम एवं खेल और  
उत्तर-पूर्वी क्षेत्र विकास  
भारत सरकार  
नई दिल्ली-110001

Minister

D.O. No. 4672 min, (YA&S)/07

Panchayati Raj, Youth Affairs & Sports and  
Development of the North Eastern Region  
Government of India  
New Delhi-110 001

**Secret**

25 October 2007

*Respected Prime Minister, Sir,*

**Sub: Commonwealth Games, 2010**

I grow increasingly alarmed at the profligacy of the Chairman of the Organising Committee of the Commonwealth Games 2010, especially after learning from General Susheel Gupta, Deputy Chief of Army Staff, that the total expenditure on the Military Games recently held in Hyderabad, with nearly three quarters the number of athletes and officials expected for CWG, came to *under* Rs.200 crore. Present projections of expenditure on the Commonwealth Games and CWG-related expenditure have topped Rs.20,000 crore!

2. A recent example of this profligacy is the contract signed with Mike Hooper, a serving official of the Commonwealth Games Federation, to appoint him as an international consultant at a cost of Rs.1.5-2 crore! Unsurprisingly, Hooper has been converted, overnight as it were, from a trenchant critic of our arrangements to an avid enthusiast!

3. While I am glad to report that arrangements for the physical infrastructure are well underway and we can confidently expect all the infrastructure to be completed well in time for the Games in October 2010, my Ministry has failed to establish a genuinely cooperative working relationship with the Organising Committee. This has happened despite my personal decision to not operationalise the Apex Committee authorised by GoM after Kalmadi's vociferous opposition to the Apex Committee at the meeting in August 2006 convened at your level. I thought if I kept out of the picture and left it entirely to my officials to handle matters in the Cabinet Secretary's Committee and the Executive Board of the Organising Committee, personality clashes could be avoided. But abuse and scorn continue to be heaped at the Ministry in public statements made by the Chairman who stoops so low as to describe us as "cartoons sitting in one room in Shastri Bhavan".

*Will be discussed by P.I. Secy.  
and C.S. with PM. May keep  
on file.*

*JS (M)*

*Dir (SK)*  
*ES - [Signature]*

*SM*

*30/10*

*30/10/07*

*ps/s 11214 Dir (SK) 6/107*  
*30/10/07 'ck being not unseparately*

*969783*

401-सी, शास्त्री भवन, नई दिल्ली-110001 दूरभाष : 011-

401-C, Shastri Bhawan, New Delhi-110001 Tele : 011-

*176857 (M)*  
*26/10 12334) AS/S/O [Signature]*

*Urgent*  
*Please discuss.*  
*Cabinet*  
*Secretary*  
*should also be*  
*present.*

*My*  
*26.10*

*Principal*  
*Secretary*

*Ack PM*  
*4th copy*  
*Principal Secy*  
*129.10*

4. Such offensive language would not have mattered if at least there were some understanding of General Financial Rules and Government of India procedures in asking for ever-escalating sums of money, usually with no detailed explanation and, when such explanations are insisted on, supplied with much resentment and after long delays. Finding that even the presence of a mere two Secretaries to the Government of India in the Executive Board is an impediment to the virtually dictatorial functioning of the Chairman, he is increasingly resorting to establishing sub-committees of the Executive Board which exclude the Government nominees, take decisions endorsed by the Chairman alone and without referring even the minutes to the Ministry. If I may mix my metaphors, the Chairman sees the Ministry as a milch cow to extract as much money as he can and a rubber-stamp to endorse every spending decision he takes, however outrageous. GoM meetings are hardly constructive because of the stand-off between the OC Chairman and the Ministry which has unfortunately become a standard feature of the often acrimonious proceedings.

5. My Secretary has, therefore, suggested that since the Chairman of the Organising Committee believes his proposals to be 'bankable', it might be best for him to raise the required finances in the open market rather than have Government fund his demands and then be held responsible before Parliament. Although this suggestion has been formally put to the Cabinet Secretariat and PMO, we are yet to receive a response.

6. In my humble view, and on the basis of nearly two years of closely monitoring developments, I am persuaded that whereas, thanks to the agencies concerned, the physical infrastructure will go up as scheduled and will substantially meet exacting international quality requirements, the organisation of the Games in an economic, efficient and tasteful manner cannot be assured with the present organisational structure.

7. I have, therefore, consulted the record and spoken to Sardar Buta Singh, who, as you might remember, was Minister of State for Sports during the run-up to the Asian Games 1982. Raja Bhalinder Singh was then the President of the Indian Olympic Association.

8. During Raja Bhalinder's Presidentship, there were three successive Chairpersons of the Special Organising Committee (SOC) for the Asian Games: S/Shri Vijay Malhotra, VC Shukla and, finally, Sardar Buta Singh. Under all three, the IOA President served on the Organising Committee as a special invitee and did not himself head the Committee. Moreover, the SOC, headed by the Minister in charge, was given a great deal of financial and organisational autonomy. The supervisory role for CWG 2010 given to GoM, which meets but sporadically, is a departure from the more successful model adopted for the Asian Games 1982.

Moreover, the SOC for the Asian Games contained a large number of prominent and influential public personalities, including Shri Rajiv Gandhi, then a back-bench MP, and other prominent personalities such as S/Shri Arun Nehru and Arun Singh, and was packed with senior civil servants capable of taking decisions within the Rules and implementing them expeditiously. The Asian Games 1982, universally applauded as an outstanding success, cost the exchequer under Rs.55 crore.

9. I urge the imperative need of recasting the Organising Committee for CWG 2010 and its Executive Board. I know that this has to be done keeping in view the provisions of the Olympic Charter. But as no one suggested that the organisational structure for the Asian Games 1982 was in transgression of the Olympic Charter, perhaps that is the precedent for us to bear in mind.

10. I am far too occupied with my multifarious Ministerial responsibilities to offer myself as Chairman of the Organising Committee for CWG 2010. But I would suggest that a Minister of State for International Sporting Events be appointed from amongst our younger MPs to take over as Chairman of a revamped Executive Board of a rejigged Organising Committee and thus ensure that the organisation of the Games is delivered economically, efficiently and with good taste. I think the Minister for Youth Affairs and Sports should keep himself distanced from the day-to-day work of the Games and confine himself to major decisions of a policy or operational kind.

11. I should be grateful to be afforded an opportunity to discuss these suggestions with the Prime Minister at his earliest convenience.

*With respectful regards,*

Yours sincerely,

*[Signature]*

Dr Manmohan Singh  
Prime Minister  
Prime Minister's office  
South Block  
New Delhi-110 011



DO. 4661 / MYAS / 07

④

**Secret**

23 October 2007

2. My officers have done all they can to alert Government, specifically the Cabinet Secretariat and PMO, to a number of our extremely serious concerns which have only been mounting over the past year. I fear that if these concerns are not met in the meeting day- after-tomorrow, we may find ourselves irretrievably damaged.

3. My primary concern is that, in sharp distinction to the structure of the Special Organising Committee for the Asian Games, 1982, which was chaired by the Minister of State for Sports, Sardar Buta Singh, and packed with Government Ministers, MPs and Government officials, the Executive Committee for the Commonwealth Games 2010, chaired by Suresh Kalmadi, has no Government Ministers, just one back-bench MP and only two Government Secretaries, and they too lack veto powers; almost all decisions are taken in the committees of the Executive Board that do not include these Government officials; and the Executive Board does not report the decisions of these committees to the Ministry of Youth Affairs and Sports. In consequence, money is being squandered, such as appointing Mike Hooper of the Commonwealth Games Federation as an international consultant with *monthly* first-class air passages for him, and sometimes his wife, between London and Delhi and a farm house in Delhi to live in with scores of air-conditioners, at a total estimated cost of some Rs. 2 crore! Other international consultants have been appointed at a cost of up to \$ 5,000 *per day*.

Also, unlike the Special Organising Committee of the Asian Games, 1982 which had a large number of distinguished and powerful public-minded representatives, including Shri Rajiv Gandhi, then a back-bench MP, to guide the Executive Board, the present Organising Committee is packed with yes-men (and a few yes-women) and has no one with any influence on the Executive Board or its Committees to press an alternative opinion, leaving the Chairman with virtually dictatorial powers. Without a drastic overhaul of both the Executive Board and Organising Committee for the Commonwealth Games, I fear it will prove to be practically impossible for the Government to significantly address the excesses of Chairman Suresh Kalmadi and his cohorts.

we may find the  
2 letters to the  
Cabinet Secy -  
in view of the PM  
orders.

Sanjay/hi

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P. H. Jones

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401-C, Shastri Bhawan, New Delhi-110001 Tele :011-2338 6520, 2338.4183, Fax : 2338 1898  
2165/AS/107



5

: 2 :

5. Moreover, the direct and indirect costs of CWG have already soared to over Rs. 20,000 crore! The total expenditure on the Asian Games 1982 was of the order of Rs. 55 crore. *O tempora! O mores!*

6. My Ministry has suggested three alternatives of dealing with the situation, any one of which could retrieve the situation even at this juncture:

- (a) Since Chairman Kalmadi insistently maintains that Commonwealth Games revenues will substantially exceed expenditures by the Organising Committee, he may be invited to take his 'bankable' propositions to financial institutions or commercial banks and raise the required finances from the market, thus releasing the Government of any expenditure on the Organising Committee and any responsibility to Parliament for the antics of its Executive Board.

Or :

- (b) A Minister of State for International Sporting Events may be appointed Chairman of the Organising Committee with an adequate number of Government nominees on the Executive Board, including influential sports-minded back-bench MPs, with the power of veto over inappropriate decisions taken by the Board or any of its committees. And:

- (c) Recasting the Organising Committee and the Executive Board for the Commonwealth Games to conform to the pattern that was so successfully evolved for the Asian Games 1982.

6. If at all possible, I would appreciate an opportunity to meet Madam on Thursday, 25 October in the forenoon to discuss with her the line I should be taking in the Prime Minister's meeting in the afternoon of the same day.

6.5.11 (11.55 AM)

Yours sincerely,

Shri Pulok Chatterji  
Additional Secretary  
Prime Minister's Office  
South Block  
New Delhi

17/10/82

URGENT

6

**PRIME MINISTER'S OFFICE**

New Delhi – 110101

Please find enclosed copies of two letters dated 23<sup>rd</sup> October and 25<sup>th</sup> October, 2007, from Shri Mani Shankar Aiyar, Minister of Panchayati Raj, Youth Affairs & Sports and Development of the North Eastern Region, regarding the organizational structure for Commonwealth Games 2010.

2. The Prime Minister desires to discuss the matter at an early date.

  
[Shaleen Kabra]

Director

Tele : 23015697

  
Cabinet Secretary

PMO U.O. NO. 570/50/C / 1 / 06 - EST Dated : 02.11.2007

Issued



मणि शंकर अय्यर  
MANI SHANKAR AIYAR

मन्त्री  
पंचायती राज और युवा कार्यक्रम एवं खेल  
भारत सरकार  
नई दिल्ली-110001  
Minister  
Panchayati Raj and Youth Affairs & Sports  
Government of India  
New Delhi-110 001

6 March 2006

*Edward Prime Minister*

A meeting of the Commonwealth Sports Ministers has been scheduled in Melbourne on Tuesday, 14 March on the eve of the commencement of the Commonwealth Games.

While I had earlier started making preparations to participate in the meeting, in view of the revised Parliamentary programme and your instructions regarding being present at Headquarters during Parliament sessions, I am planning not to attend. I trust this would be in order.

I am troubling you on this point this morning because the Australian Prime Minister is in town and the question might arise when I attend your dinner in his honour this evening.

*Yours sincerely,*

Yours sincerely,

Dr. Manmohan Singh  
Hon'ble Prime Minister  
South Block  
New Delhi

*Mani*

1/ PM has seen  
2/ Ack PM  
*Mani*  
6/3

Ack. being put up separately

401-सी, शास्त्री भवन, नई दिल्ली-110001 दूरभाष : 011-23386520, 23384183 फैक्स : 011-23381898  
J3(M) 01-C, Shastri Bhawan, New Delhi-110001, Tele :011-2338 6520, 2338 4183, Fax : 2338 1898

3753/PM/11/06  
6/3



प्रधान मंत्री  
Prime Minister

New Delhi  
March 8, 2006

Dear Mani,

I have received your letter of March 6, 2006 about your not participating in the meeting of the Commonwealth Sports Ministers scheduled in Melbourne on 14<sup>th</sup> March, 2006.

With warm regards,

Yours sincerely,

Manmohan Singh  
(Manmohan Singh)

Shri Mani Shankar Aiyar  
Minister of Panchayati Raj  
and Youth Affairs & Sports  
New Delhi

15/03/06 - V-I

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NO action taken

3/3

14/3

ES-II SECTION

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सत्यमेव जयते

मणि शंकर अय्यर  
MANI SHANKAR AIYAR

D.O.No. 293 Min.(PR,YA&S) / 0

मंत्री

पंचायती राज और युवा कार्यक्रम एवं खेल

भारत सरकार

नई दिल्ली-110 001

Minister

Panchayati Raj and Youth Affairs & Sports

Government of India

New Delhi-110 001

9 March 2006

**Subject : Expenditure projections for Commonwealth Games-2010**

I write to seek a meeting with you to discuss the gargantuan gap between the expenditure projections given in the 2003 Note for Cabinet on the basis of which approval was accorded for us to bid for the Commonwealth Games-2010 and the present projected figures of expenditure. The gap is not only gargantuan, it also seems to be growing. As against the figure of Rs.150 crore for physical infrastructure projected in 2003, current estimates have been ramped up to over Rs.5000 crore. On the organization of the games, the 2003 expenditure projection of Rs.250 crore has already been ramped up to nearly Rs.900 crore.

After the formation of our Government, Cabinet sanction has also been accorded for us to bid for the Asian Games 2014 on the basis of the relatively modest expenditure projection which was given in the Note for Cabinet. However, going by the experience of the Commonwealth Games, and previous such mega sports events, I apprehend that we will once again witness a gargantuan gap between projected and actual expenditure. Indeed, the prospective bid for the Asian Games is being used to justify the vast gap between earlier and present projections for the Commonwealth Games. There seems to be a desire also to build up a campaign for the Olympic Games, even perhaps as early as 2016. All these ambitions are feeding on each other to justify an expenditure of tens of thousands of crores of rupees.

I would like to discuss with you the ethics of embarking on such a course.

Perhaps large-scale expenditure on Delhi-centric sports events which have an essentially middle class appeal could rest easier on our conscience if there were a corresponding scheme to meet the crying need

Appl. D1. note (keep copy & send to Micky)

so (bak): Ark / PM

DR. 5350

21/3/06

copy retained

Relu

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Mani

some time

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En 11.10.3

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AM

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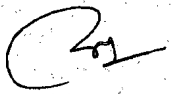
9/3

for sports facilities in the rural areas which I have personally experienced both as a constituency MP and as Minister of Panchayati Raj. I would, therefore, also wish to discuss with you, in the context of expenditure on the Commonwealth Games, a proposal I am formulating for a Panchayat Khel-Khud Abhiyan.

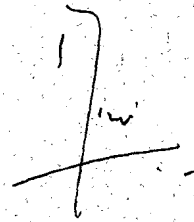
I should be grateful if you would kindly find a few minutes in your extremely busy schedule for me to secure your personal guidance on these matters.

With much respect,  
yrs.

Yours sincerely,



Dr. Manmohan Singh  
Hon'ble Prime Minister  
South Block  
New Delhi.





प्रधान मंत्री  
Prime Minister

New Delhi  
March 17, 2006

53/30/4/1/1  
I have received your letter of March 9, 2006  
seeking an appointment to discuss expenditure  
projections for Commonwealth Games-2010.

With warm regards,

Yours sincerely,

(Manmohan Singh)

Shri Mani Shankar Aiyar  
Minister of Panchayati Raj and  
Youth Affairs & Sports  
New Delhi

Too late  
met him on 14/7.



मंत्र

पंचायती राज और युवा कार्यक्रम एवं खेल  
भारत सरकार  
नई दिल्ली-110001  
Minister  
Panchayati Raj and Youth Affairs & Sports  
Government of India  
New Delhi-110 001

18 May 2006

With reference to our telephone conversation of a moment ago, I attach for the information of the Prime Minister a Note I had prepared for GoM on Commonwealth Games, 2010 and, for ready reference, a copy of my letter to the Prime Minister of 9 March 2006.

I have explained to you orally the purpose for which I wish to meet the Prime Minister and the reasons for which I should be grateful if the meeting is fixed either tomorrow or latest by Monday or Tuesday of next week (I am obliged to be in my constituency over the weekend, 20-21 May).

Yours sincerely,

Shri Vikram Doraiswamy  
Private Secretary to Prime Minister  
South Block  
New Delhi

**Encl : A/a.**

Prm saw this pl- and met the Min for YAKS 15 day.

~~TSAN~~ (for info only)

401-सी, शास्त्री भवन, नई दिल्ली-110001, दूरभाष : 011-23386520, 23384183 फैक्स: 011-23381898  
401-C, Shastri Bhawan, New Delhi-110001, Tele: 011-2338 6520, 2338 4183, Fax : 2338 1898

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6/25/11 Pl. bkg # 9731 DSC S/VW  
Put up. relevant file. m. 11-5 II





मणि शंकर अय्यर  
MANI SHANKAR AIYAR

(13) 5  
D.O.No. 193 Min. (PR, YA&S) / 6

मंत्री

पंचायती राज और युवा कार्यक्रम एवं खेल  
भारत सरकार

नई दिल्ली-110 001

Minister

Panchayat Raj and Youth Affairs & Sports

Government of India

New Delhi-110 001

9 March 2006

*Report Prime Minister Sir*

**Subject : Expenditure projections for Commonwealth Games-2010**

I write to seek a meeting with you to discuss the gargantuan gap between the expenditure projections given in the 2003 Note for Cabinet on the basis of which approval was accorded for us to bid for the Commonwealth Games-2010 and the present projected figures of expenditure. The gap is not only gargantuan, it also seems to be growing. As against the figure of Rs.150 crore for physical infrastructure projected in 2003, current estimates have been ramped up to over Rs.5000 crore. On the organization of the games, the 2003 expenditure projection of Rs.250 crore has already been ramped up to nearly Rs.900 crore.

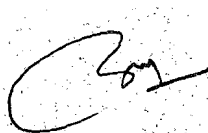
After the formation of our Government, Cabinet sanction has also been accorded for us to bid for the Asian Games 2014 on the basis of the relatively modest expenditure projection which was given in the Note for Cabinet. However, going by the experience of the Commonwealth Games, and previous such mega sports events, I apprehend that we will once again witness a gargantuan gap between projected and actual expenditure. Indeed, the prospective bid for the Asian Games is being used to justify the vast gap between earlier and present projections for the Commonwealth Games. There seems to be a desire also to build up a campaign for the Olympic Games, even perhaps as early as 2016. All these ambitions are feeding on each other to justify an expenditure of tens of thousands of crores of rupees.

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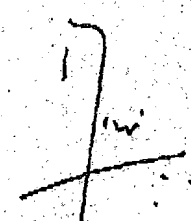
for sports facilities in the rural areas which I have personally experienced both as a constituency MP and as Minister of Panchayati Raj. I would, therefore, also wish to discuss with you, in the context of expenditure on the Commonwealth Games, a proposal I am formulating for a Panchayat Khel-Khud Abhiyan.

I should be grateful if you would kindly find a few minutes in your extremely busy schedule for me to secure your personal guidance on these matters.



With respectful regards,

Yours sincerely,



Dr. Manmohan Singh  
Hon'ble Prime Minister  
South Block  
New Delhi.

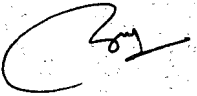
**Group of Ministers for the Commonwealth Games, Delhi, 2010**

10<sup>th</sup> meeting : 10 May 2006

**Draft Minutes**

**Present :**

The recently reconstituted Group of Ministers for the Commonwealth Games, Delhi, 2010 met on 20 May 2006 and reviewed the cost estimates projected by the different agencies concerned in the light of the provisional projections in the initial Cabinet Note approved in May 2003 by the then Prime Minister under Rule 12 and subsequently xxx, and directed as follows:

- 
- i) It is essential to avoid all extravagance, profligacy and needless pomp in organizing CWG 2010. It must be remembered that while ours may be a fast-developing economy, we remain a poor country with pressing demands on our limited resources from the poorer sections of society who must be given priority in terms of our political commitment to the "Aam Aadmi". Therefore, the utmost economy in expenditure is imperative, particularly bearing in mind that even virtually all planned expenditure is financed from borrowed money.
  - ii) At the same time, CWG 2010 is a major business opportunity. Accordingly, it is essential to mobilize the business community, of both the public and private sector (on the model of Business Australia:Melbourne 2006) to raise through sponsorships, advertising etc all the revenue required to meet the revenue required of the Organizing Committee set up for organizing CWG 2010.
  - iii) Moreover, agencies concerned should endeavour to prepare bankable proposals so that recourse is had to the maximum extent possible to the business community for financing capital expenditure so as to reduce to the minimum necessary the burden on the public exchequer.

- iv) Further, to the maximum extent possible capital expenditure should be met through public-private partnerships forged on the basis of sound commercial principles and bankable proposals.
- v) Only capital expenditure strictly related to CWG 2010, and which would not otherwise have been incurred, should be attributed to CWG 2010. All other infrastructure expenditure should be segregated, approved separately by the Planning Commission, and attributed to the regular development budget of the Government of National Capital Territory or the Government of any neighbouring State concerned or the Government of India, as the case may be.
- vi) CWG 2010 is not only an opportunity to upgrade sports facilities and general infrastructure in the capital city and its surroundings; more importantly, it is a huge opportunity, which must be availed of, to promote interest in sports, involvement in sports and infrastructure for sports all over the country, bearing in mind that at present only about 3 crore of some 40 crore children, adolescents and young persons of the country (GoM notes that these 40 crore children constitute about 40% of our population and are the single most significant human resource advantage that India enjoys) have any access to sports facilities. To this end, the Panchayati Raj Khel-Kood Abhiyan should constitute the integral element of preparations for, and follow-up to, CWG 2010.

2. In the light of these six fundamental principles, the Group of Ministers authorizes the following action;

- i) A ceiling of Rs. .... Crore on capital expenditure on government account, subject to revision as required.
- ii) Approval to the cost projections of the different agencies involved, as set out in the Annex I and II to the Note, subject to review as required.
- iii) Approval to the revenue and expenditure projections of the Organizing Committee, as set out Annex III, subject to periodic sanction given by the Apex Committee of expenditure commitments within the limits of actual

receipts of formal contractual commitments by business enterprises and other sources of revenue generation. The Apex Committee will, in turn, revert to the Group of Ministers on any matter pertaining to the Government of India's commitment to bridge the gap between revenue and expenditure.

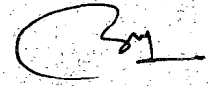
- iv) Approval in principle to the incorporation of the proposed Panchayati Raj Khel-Kood Abhiyan as an integral element of preparations for, and follow-up to, CWG 2010, subject to detailed proposals in this regard, including its financial implications, being piloted through established channels by the Ministry of Youth Affairs and Sports and the Ministry of Panchayati Raj.

3. To facilitate rapid action on the ground, the Group of Ministers directed the Ministry of Youth Affairs and Sports to establish a fast-track mechanism in a mission mode. In this connection, the importance of rapidly establishing a full-fledged International Sports Division in the Ministry of Youth Affairs & Sports, as directed by GoM earlier is reiterated.

4. The Group of Ministers noted that an Apex Committee has been constituted under the Chairmanship of the Union Minister of Youth Affairs & Sports (see Annex IV) and reiterated its earlier decision that all agencies concerned should report to the Apex Committee and work under the over all direction and supervision of the Apex Committee. On any matter requiring resolution at a higher level, the Group of Ministers may be approached.

5. With regard to the Indian bid for the Asian Games 2014, and any possible future bid for the Olympic Games, the Group of Ministers noted the gargantuan gap between the initial current projections of expenditure of CWG 2010, and directed the Ministry of Youth Affairs & Sports to submit realistic cost estimates to the authorities concerned with a view to securing a clear mandate on the maximum terms and conditions on which

an Indian delegation might be authorised to finally bid for the Asian Games 2014 at the Doha meeting in December 2006.



**(Arjun Singh)**  
Chairman, Group of Ministers on Commonwealth Games



मणि शंकर अय्यर  
MANI SHANKAR AIYAR

D.O.No. 725 Min, (YA&S) 06

22/

मंत्री

पंचायती राज और युवा कार्यक्रम एवं खेल  
भारत सरकार  
नई दिल्ली-110 001

Minister

Panchayati Raj and Youth Affairs & Sports  
Government of India  
New Delhi-110 001

19

*Lyand Pore Punt, Sir*

3 July 2006

Chairman, Organizing Committee, has sent me a copy of his letter to you dated 9 June requesting representation for OC in the Committee of Secretaries appointed for the Commonwealth Games. May I take the liberty of saying I do not think the suggestion merits acceptance.

*Com*

Dr. Manmohan Singh  
Hon'ble Prime Minister  
South Block  
New Delhi

*My*

Yours sincerely,

*17/*

*Acc PM  
JA.7*

*Sojda*

DY. No. 14127

OT 14/7/06

V.I.R. 98089342  
Diary No. 06/7/06  
Date 06/7/06

23/

401-सी, शास्त्री भवन, नई दिल्ली-110 001

दूरभाष : 011-23386520, 23384183, फैक्स : 011-23381898

Shastri Bhawan, New Delhi-110 001

Tele. : 011-23386520, 23384183, Fax : 011-23381898

06/04/2006

37

408/Dr (SK) 1/06



## Organising Committee Commonwealth Games 2010 Delhi

**Suresh Kalmadi M.P.**  
**Chairman, Organising Committee**  
Commonwealth Games 2010 Delhi  
&  
President, Indian Olympic Association

June 23, 2006

**Mr S Y Quraishi**  
Secretary-Sports,  
Ministry of YA & Sports,  
Shastri Bhawan,  
New Delhi.

Dear Mr Quraishi

Subject - Commonwealth Games Delhi 2010 ||

Please find enclosed a copy of my letter to the Hon'ble Prime Minister about having a representative of Delhi 2010 Organising Committee as a Special Invitee to the Committee of Secretaries responsible for implementing decisions of the Group of Minister constituted for the Commonwealth Games.

Regards

Yours sincerely,

**(SURESH KALMADI), M.P.**  
Chairman, Organising Committee  
Commonwealth Games Delhi 2010

In dall

23/6

MYAS

Chairman, Organising Committee - New Delhi  
has a copy of my letter to the  
Minister of Sports & Recreation  
dated 9 June regarding representation  
of the Organising Committee of the  
Commonwealth Games 2010 Delhi  
to the Commonwealth Games 2010 Delhi







21

## Organising Committee Commonwealth Games 2010 Delhi

Suresh Kalmadi M.P.  
Chairman, Organising Committee  
Commonwealth Games 2010 Delhi

Dated 09<sup>th</sup> June, 2006

&  
President, Indian Olympic Association

Dear Dr. Manmohan Singh

Sub : Commonwealth Games 2010 Delhi

For co-ordinating the work of the Commonwealth Games allotted to India for the first time in 80 years, a Group of Ministers for Commonwealth Games was constituted. The GoM finalized the institutional arrangements for the Commonwealth Games and it was decided that a Committee of Secretaries headed by the Cabinet Secretary will be responsible for implementing decisions.

The first meeting of the Committee of Secretaries headed by Cabinet Secretary was held on 5<sup>th</sup> May, 2006 after 9 meetings of the GoM had taken place.

The Organising Committee of the Delhi 2010 Games has not been invited for the meeting of the COS. I request you that a representative of the Organising Committee may be made a Special Invitee to the COS so that our views and requirements for speedy implementation are represented.

Yours sincerely,

(SURESH KALMADI) M.P.  
Chairman OC, CWG 2010 Delhi

Dr. Manmohan Singh  
Hon'ble Prime Minister of India  
7 Race Course Road  
New Delhi 110 011





प्रधान मंत्री

Prime Minister

New Delhi  
July 7, 2006

Dear Mani,

I have received your letter of July 3, 2006 regarding representation for the 'Organizing Committee of Commonwealth Games 2010 Delhi' in the Committee of Secretaries appointed for the Commonwealth Games.

With warm regards,

Yours sincerely,

Manmohan Singh  
(Manmohan Singh)

Shri Mani Shankar Aiyar  
Minister of Panchayati Raj and  
Youth Affairs & Sports  
New Delhi

Minister for YAS has written to the PM that he doesn't think the suggestion of having representation of OC (for CWG 2010) in the COS, merits acceptance. The issue stands decided already (PS/N).

The letter has been acknowledged already. We may not take any further action.

ES-II

File is placed below pl.

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12.7.06

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11.7.06

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1072

Internal

As almost all issues to be considered and decided by the Committee of Secretaries for Commonwealth Games will have some implication for the organisation of the games, a representative of the Organising Committee may be made a Permanent Special Invitee to the COS for Commonwealth Games.

*(Signature)*

*(Signature)*  
 (Manmohan Singh)  
 Prime Minister  
 June 26, 2006

Principal Secretary *on tour*

*AS(P)*

*(Signature)*  
 27/6

*JS(M)*

*(Signature)*  
 27/6

*DS(S)*  
 Pl. *regu.*

*(Signature)*  
 24/6

*ES &*

ES-II SECTION

DT. No. 13/6/06

dt. 30/6/06

24/C

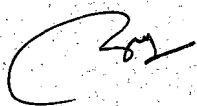
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**PRIME MINISTER'S OFFICE**

South Block,  
New Delhi – 110 011

Subject: **Representation to the Organizing Committee (OC) in the  
Committee of Secretaries (COS).**

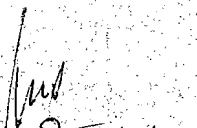
I am directed to convey that a representative of the OC may be made a permanent special invitee to the COS set up for implementation of decisions related to organization of Commonwealth Games, 2010.

  
(Shaleen Kabra)  
Deputy Secretary  
Tel: 23015697

**Cabinet Secretary (Sh. B.K. Chaturvedi), Rashtrapati Bhavan,  
New Delhi**

PMO I.D. No. 570/50/C/1/06-ES.II

Dated: June 29, 2006

  
29/6/06

25



मणि शंकर अय्यर  
MANI SHANKAR AIYAR

261  
D.O.No. 820 Min, (YA&S), J6  
मंत्री  
पंचायती राज और युवा कार्यक्रम एवं खेल  
भारत सरकार  
नई दिल्ली-110 001  
Minister  
Panchayati Raj and Youth Affairs & Sports  
Government of India  
New Delhi-110 001

11 July 2006

*Respected Prime Minister, Sir,*  
*Copy*

**Subject : Visit to the United Kingdom – 4-9 July 2006**

I visited the United Kingdom for nearly a week from 4-9 July and returned yesterday. As my visit covered all three of my Ministerial responsibilities, I am summarising below the outcome with respect to each of these portfolios.

**Sports**

During the course of my visit, I met Mike Fennell and Mike Hooper, Chairman and CEO respectively of the Commonwealth Games Federation. I also met with Tessa Jowell, Secretary of State for a variety of subjects, including the London Olympics 2012, and her Minister of State for Sports, Richard Caborn. Both were prepared to consider exchange of expertise and information on the Commonwealth Games/Olympics under the Trade Agreement signed between our Minister of Commerce and their Secretary of State for Trade and Industry in November last year. The details are to be worked out by the Indian High Commission in London but we have the go-ahead for continuing the joint work now initiated. Together, the British Ministers and I attended the anniversary celebrations at Trafalgar Square of London being selected as the venue for the Olympic Games 2012. Prime Minister Tony Blair was present on the occasion and kindly took care to make a special mention of my presence in his speech. In addition, I visited Manchester, venue of the Commonwealth Games 2002 and held detailed discussions with all concerned, collected a vast amount of documentation and saw for myself the various venues for those Games and the use being made of them now as the Commonwealth Games legacy. Back in London, I met with officials concerned with the London Olympics, including the Chairman of the Organising Committee, Lord Sebastian Coe.

Ack PM  
J. 11.7  
ajdsh

The following important conclusions arise with respect to Delhi hosting the Commonwealth Games 2010 :

- (i) Analogous to the manner in which the UK government has designated the Secretary of State herself as the Cabinet Minister in charge of the London Olympics, we need to immediately set up a

M. R. 980824/11  
11/07/2006  
12/7/06

Department of Commonwealth Games in the Ministry of Youth Affairs and Sports to exclusively concentrate on coordinating and overseeing all the different authorities involved with the Games. GoM have already approved the establishment of a new post of Joint Secretary, International Sports. But after having been in charge of this Ministry for the better part of half a year, and comparing our organisational arrangements for CWG 2010 with those in the UK, I am persuaded that the current Secretary, Youth Affairs and Sports has far too full an agenda to be able to devote the time and attention required for pulling together the various different strands of our organisational arrangements for the Commonwealth Games 2010. Accordingly, I will be moving a Note for Cabinet for the creation of a Department of Commonwealth Games that, in due course, might be converted, if required, into a Department of International Sporting Events.

- (ii) The concept of a Games "legacy" has a completely different meaning, connotation and significance in the UK to the manner in which we are conceiving "legacy" in India. There, the aim of the Games in Manchester was to transform the most derelict part of the city, East Manchester, in the interests of the most disadvantaged section of society – laid off workers from the declining textiles and heavy engineering industries, many of whom had been unemployed for two generations or more – to be resettled in a renewed way of life with much better housing, superior community facilities and remunerative employment in light industries in the same place where their families had lived for years. The transformation is spectacular, in both human and environmental terms. The same legacy objective is aimed at for the Lea Valley on the outskirts of London where six of the worst-affected boroughs of London City are set to be transformed into a garden suburb thanks to the London Olympics. The equivalent would be a complete makeover of the trans-Yamuna East Delhi slums into a garden suburbia, not for the benefit of the upper middle class but for the lakhs of rural immigrants now living there in sub-human conditions. By coincidence, while I was in London *The Times* carried a front-page story on the escalation in costs of the Olympic Games but it turned out on a close reading that the additional investment was essentially aimed at rehabilitation on a spectacular scale for the seriously disadvantaged people now living there.
- (iii) As regards the sports legacy, such as the stadia and other venues, in Manchester detailed planning had been done in advance, and conscientious implementation has followed, to involve the local community as fully as possible in the community use of this legacy. In sharp contrast to the limited public use to which we have put our National Stadium or the Jawaharlal Nehru Stadium or the Indira Gandhi Stadium, the stadia and venues at Manchester are so

thoroughly used for community purposes, including the most disadvantaged and excluded, that, for example, to ensure access for Muslim women to the swimming pool, special hours are reserved for their exclusive use with women staff, women coaches and women life-guards in attendance. Similar forethought for giving disadvantaged sections of our community, especially poor children and student and non-student youth, access to these facilities after the Games are over is, in my view, essential.

CM

- (iv) Massive private sector investment, through donations, direct investments, investments in partnership with public authorities, sponsorship/advertising/merchandising characterised the financing of the Commonwealth Games at Manchester. A similar effort has been mounted for the London Olympics. In consequence, while expenditure on Government account is held down, public expenditure is more than balanced by private investment and private sector involvement. In association with the Organising Committee of our own Games, we need to do something similar in India.
- (v) With respect to both the Manchester Games and the forthcoming London Olympics, there is a determined endeavour to make people all over the United Kingdom have a sense of involvement in the mega event so as to transform what is essentially a city event into a national event. In the context of our Commonwealth Games, I believe the launch of the Panchayat Yuva Khel Abhiyan in the context of the Commonwealth Games will make this mega sports event in our capital city meaningful and relevant to the nation as a whole, especially to the many millions who live in rural areas and urban slums and have thus far being given little or no access to organised sports and games. Later this week, I will be circulating a Concept Note on the proposed Abhiyan and subsequently a Note for Cabinet.
- (vi) Four years of detailed preparation and persuasion with all the authorities concerned went into putting forward Manchester's candidacy for the Commonwealth Games, 2002. It was only after a minute examination of a detailed feasibility report, prepared by consultants of international repute, that the go-ahead was given for holding the Commonwealth Games in a provincial city and promoting it as an all-UK event that would restore Manchester's 19<sup>th</sup> century reputation as a leading 21<sup>st</sup> century business hub. Similar due diligence is, I believe, the need of the hour before we take decisions on our final bid for the Asian Games 2014 or the Olympics 2016.

### **Youth Affairs**

I had a substantial meeting with David McKinnon, Secretary General of the Commonwealth, on the follow-up to the Nassau Youth Ministers meeting in

respect of which I had had a prior discussion when the Secretary General visited New Delhi in February, a few months before the Nassau meeting. The discussion with McKinnon complemented the meeting I had had earlier with Tessa Jowell.

Based on the Nassau communiqué, the Secretary General has nominated Andrew Simmons as the pointsman in his personal office to liaise with us through the Indian High Commission on Commonwealth assistance to, and involvement with, the leveraging of the Commonwealth Youth Programme - Asia Centre, Chandigarh, as the platform for interaction among elected youth members of Panchayati Raj Institutions in different States of North India and the Rajiv Gandhi National Institute of Youth Development, Sriperumbudur for States in South India. Progressively this could be expanded to inter-country exchanges within the Asian Commonwealth and, possibly, beyond.

Secretary of State Tessa Jowell and the Department of Environment, Food and Rural Affairs (DEFRA) were also supportive of the role which the Commonwealth could play in youth development generally and youth in local governance, in particular. This preliminary sounding might prove useful when the Nassau communiqué comes up for Heads of Government approval at the CHOGM Summit in Uganda next year.

### **Panchayati Raj**

I attended a Round Table on "Local Governance, Democracy and Sustainable Development" specially convened for me by DEFRA to provide a platform for interaction with Department officials, local government enthusiasts and activists, academic experts, and local government authorities, including the Deputy Mayor of London. The suggestions emanating from the Round Table, including the establishment of an Indo-UK Local Government Forum, particularly with the participation of British local government representatives of South Asian origin, came up for detailed discussion. Based on these suggestions, DEFRA is considering appropriate steps to operationalise these proposals under the general aegis of the agreement reached with our Minister of Environment and Forests during Premier Tony Blair's visit last year. Our High Commissioner in London felt this would be in order but I am writing separately to our Minister of Environment and Forests and MEA for their concurrence before moving further in the matter.

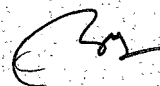
I also participated in the Wilton Park Conference of the UK's partner countries in their Dialogues on Sustainable Development (Brazil, China, India, Mexico and South Africa). My particular theme was on the role of the States and local government, Panchayats in particular, in ensuring sustainable development. I dwelt in particular on Panchayati Raj in Fifth Schedule Areas as the issue had been raised by previous speakers. I think I was able to dispel some of the misinformation being spread by a particularly offensive don, Prof. R. Grove. It was also useful to exchange views with the Brazilian participants



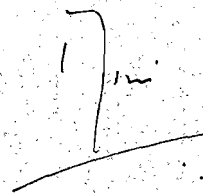
as Brazil seems to have considerable experience in dealing with local communities residing in forests. They will be sending me documentation which might be of use in our consideration of PESA-related issues and the pending Bills on Forest Rights and Resettlement.

With respectful regards,

Yours sincerely,



Dr. Manmohan Singh  
Hon'ble Prime Minister  
South Block  
New Delhi.



**PRIME MINISTER'S OFFICE**

Subject: **Visit of the Minister of Panchayati Raj and Youth Affairs & Sports to United Kingdom.**

This is in reference to DO No.820/Min(YA&S)/06 dated 11-7-2006 of the Minister for Panchayati Raj and Youth Affairs & Sports summarizing the outcome of his visit to the United Kingdom from 4-9 July, 2006.

2. In the context of conclusions indicated in the referred letter related to Commonwealth Games preparations, the Prime Minister has observed that "these issues ought to be brought to the notice of GOM for Commonwealth Games".

3. The Minister may kindly be informed.

(Shaleen Kabra)  
Director

Tele. No. 2301 5697

PS to Minister of Youth Affairs & Sports

PMO UO No. 570/SO/C/1/06-ES-II

dated 24-7-2006.

ES 2/II

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BKH



मणि शंकर अय्यर  
MANI SHANKAR AIYAR

मंत्री  
पंचायती राज और युवा कार्यक्रम एवं खेल  
भारत सरकार  
नई दिल्ली-110 001

Minister  
Panchayati Raj and Youth Affairs & Sports  
Government of India  
New Delhi-110 001

8 March 2007

Shri Suresh Kalmadi, Chairman, Organizing Committee, Commonwealth Games 2010 called on me yesterday to ask whether we could furnish him with an additional sum of Rs.5 crores to enable him to pursue New Delhi's bid for the Asian Games 2014.

He was initially sanctioned the Rs.2 crore which he had asked for. He has already supplemented this with a further sum of Rs.3 crore from CM, NCT Delhi. He is now seeking a further sum of Rs. 3 crore from the Government of NCT Delhi. He wants us to top it up with another Rs.2 crore from the Government of India, making a total of Rs.10 crore. Thus, against his initial projection of a requirement of Rs. 2 crore on pre-bid expenditure, he has upped the ante to Five times the initial figure. This is of a pattern with everything else connected with his involvement in mega sports events.

On being asked the rationale for this request, he indicated that the Republic of Korea is relentlessly pursuing its bid for Incheon and has been making promises to various countries, particularly the poorer countries of South East Asia such as Cambodia and Laos. In contrast to the optimism he earlier exuded, it now appears that our bid is far from tied up as earlier indicated. He was unable to give me any details of how he has spent, or proposes to spend the additional Rs.8 crore he has sought or is seeking to push our bid through. I told him that in all my four decades of experience as a diplomat, I could not recall such large sums of money being spent on pre-bid exercises. He will be furnishing his requirements in writing.

I also found that as against SAI's estimate that about Rs.300 crore would be required for the special training of talented athletes to increase our medal tally at the Commonwealth Games 2010, Kalmadi's projection has now been raised from Rs.1,000 crore to Rs.1,500 crore! Once again, there is no detailed justification.

Finally, I must mention the apprehension informally conveyed to me by the Commonwealth Games Federation that if India were to succeed in getting the Asian Games 2014, Kalmadi's Organizing Committee might be too distracted to give the concentration required to the Commonwealth Games.

SECRET  
DY. No. 3867  
DT. 19/3/07

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401-C, Shastri Bhawan, New Delhi-110 001 Tele. : 011-23386520, 23384183, Fax : 011-23381898

4/PM/15/6 12/12 436/AS(P)/15107 651/JJ M/V/209/Dia/15/15/15

All these developments reinforce my conviction that we should gracefully  
withdraw from the race for the Asian Games 2014.

*With regards,*

Yours sincerely,

*[Signature]*

**Dr. Manmohan Singh**  
Hon'ble Prime Minister  
South Block  
New Delhi



सत्यमेव जयते

प्रधान मंत्री

Prime Minister

New Delhi

September 28, 2007

Dear Shri Aiyar,

I have received your letter of September 19, 2007 enclosing a copy of a document prepared by Shri Dunu Roy regarding organizing of mega sports events and an analytical note thereon prepared by your Secretary.

With warm regards,

Yours sincerely,

Manmohan Singh  
(Manmohan Singh)

Shri Mani Shankar Aiyar  
Minister of Panchayati Raj, Youth  
Affairs and Sports and DONER  
New Delhi

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D. S. A. (A)

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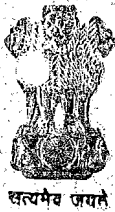
Letter to Sports  
Ministry  
who will look into?

Are you to  
look after YADS  
during Chaleen's  
visit?

See

1/10/07

KA  
3/10



मणि शंकर अय्यर  
MANI SHANKAR AIYAR

D.O. No. 1038.1/min, (YA&S) 07

31C

मन्त्री  
पंचायती राज, युवा कार्यक्रम एवं खेल और  
उत्तर-पूर्वी क्षेत्र विकास  
भारत सरकार  
नई दिल्ली-110001  
Minister  
Panchayati Raj, Youth Affairs & Sports and  
Development of the North Eastern Region  
Government of India  
New Delhi-110 001

19 September 2007

Respected Prime Minister, Sir,

An NGO-Think Tank led by a school-mate of mine, Shri Dunu Roy, has just issued a detailed analysis of the financial, environmental and social costs of organising mega sports events like the Commonwealth Games and the proposed Formula One Grand Prix.

I enclose a copy of the document and the analytical note prepared by my Secretary, S.K.Arora.

We are committed to the Commonwealth Games but I believe this document must make us pause and think before we continue down this disastrous path that heads of sports federations, doubling as statesmen in Parliament, are attempting to take us down.

Yours sincerely,

Dr. Manmohan Singh  
Hon'ble Prime Minister  
South Block  
New Delhi.

Encl. : As above

ES2/VIP/10769/2007

Please have it  
looked into  
23.9

Adm Pm / Pm Secy  
J24.9

Principal  
Secretary  
11/10/07

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401-सी, शास्त्री भवन, नई दिल्ली-110001 दूरभाष : 011-23386520, 23384183 फैक्स : 011-23381898  
401-C, Shastri Bhawan, New Delhi-110001 Tele : 011-2338 6520, 2338 4183, Fax : 2338 1898

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ANNEXURE

**BUDGET ESTIMATES FOR HOLDING THE COMMONWEALTH GAMES, 2010**

Sl. No.	Item of Expenditure	Amount (Rs in crores)	Status of approval	Current Estimate (Rs in crores)	Remarks
1	SAI for Sports Infrastructure	1000.00 ± 10%	Approved by GOI	1450.00	CPWD has projected addl. requirement of Rs.450.00 Cr over and above the estimate of Rs.1000.00 Cr already approved. Yet to be appraised.
2	Venue for Tennis (AITA)	30.00 ± 15%	Approved by GOI	30.00	No change
3	OC for Conduct. of the Games	767.00 ± 15%	Approved by GOI	767.00	Revalidation of budget is underway by OC, likely to increase substantially.
4	Sports Infrastructure for Commonwealth Youth Games, 2008	110.00	Planning Commission has approved Special Central Assistance	110.00	Government of Maharashtra has projected a revised estimate of Rs. 355 crores and the matter is under consideration of GOM & Planning Commission for funding.
5	Civic infrastructure for Pune	-	-	94.00	Government of Maharashtra has been allocated an amount of Rs 268 crores from JNNURM out of which GoI share is 35%.
6	Security arrangements for CWYG infrastructure	-	-	67.00	Government of Maharashtra has submitted this proposal to MHA for security related expenditure.
7	DDA for international Zone, etc Games Village and Sports infrastructure	325.00 ± 25%	EFC appraised and recommended	770.00	Ministry of Urban Development to examine and seek necessary approvals. Yet to be appraised.
8	NCTD of Delhi for civic Infrastructure	770.00	Planning Commission has in principle approved	770.00	In addition to Rs 770 crores GNCTD will be spending around Rs 9600 crores from its own resources for sports and civic infrastructure excluding Metro, Power & Water.
9	Preparation of Teams	661.00	Consultations have been completed with the National Sports Federations and proposal is under process for necessary approvals.	661.00	Yet to be appraised.
10	Overlays	200.00	The consultations are underway with all the stakeholders and OC	400.00	OC has projected this figure on basis of preliminary estimates. Yet to be appraised.

Up gradation/creation of Training Venues	225.00	The expenditure estimates for the venue at Delhi University have been received and are being examined. Estimates of Jamia Millia Islamia, DPS, RK. Puram are under preparation.	245.00	Increase of Rs.20.00 Cr. is on account of requirement of funds by JMI University and DPS, RK Puram and CRPF Range, Kaderpur. Yet to be appraised.
Security through MHA	264.00	MHA is yet to place the matter for consideration of EFC.	264.00	Yet to be appraised.

**ew Items**

Host Broadcaster DD/AIR	-	-	604.00	Proposal of Prasar Bharti for the upgradation of infrastructure of DD & AIR for the Games. Yet to be appraised.
IBC/MPC	-	-	-	
Archeological Survey of India for refurbishment of monuments	-	-	25.00	Ministry of Culture has sent a proposal to Planning Commission in respect of refurbishment of monuments in the context of CWG, 2010.
<b>Total</b>	<b>4352± 300</b>		<b>6257</b>	

*202*

**Delhi Metro Links to facilitate transportation in CWG, 2010.**

Airport to Con. Place	-	-	3076	These lines are not part of Metro Phase II but were added to facilitate CWG, 2010 connectivity. Funding of these is as per structure of Metro funding which includes contribution from GNCTD, JBIC (loan component) & Metro's own resources.
Central Sectt to Badarpur via JN Stadium	-	-	4012	

**Report Authority of India**

Upgradation/modernization of facilities of Bureau of Civil Aviation Security (BCAS)	-	-	-	No estimates have been received, but there will be expenditure for this purpose.
<b>Sub Total</b>			<b>7088</b>	



4/c

**PRIME MINISTER'S OFFICE**

New Delhi - 110101

This is with reference to D.O. letter No. 4381/Min.(YA&S)/07 dated 19<sup>th</sup> September, 2007 of the Minister of Panchayati Raj, Youth Affairs & Sports and Development of the North Eastern Region, regarding an analysis of costs associated with mega sports events. The letter mentioned that an analytical note prepared by the Secretary (Sports) was enclosed. However, the same has not been found to be enclosed.


2. It is requested that the analytical note may be sent urgently.

  
[Shaleen Kabra]

Director

Tele : 23015697

o/c

  
**Shri N. Venkataraman, Private Secretary to Minister of Youth Affairs and Sports**

PMO U.O. NO. 570/50/C/1/06-ES-IL

Dated : 10.10.2007

ES 26/10/37/2007

[Signed]  
k  
11-10

MINISTRY OF YOUTH AFFAIRS & SPORTS

Gate No.19, J.N.Stadium,  
New Delhi, 110003

Please refer to PMO's U.O.Note No.570/50/C/1/06-ES-II dated 10<sup>th</sup> October, 2007 regarding an analysis of costs associated with mega spots events.

The analytical note prepared by the Secretary (YA&S) dated 17.9.2007, is enclosed, as desired.

*S.S. Chhabra*  
18/10/07  
(S.S.Chhabra)  
Director (ISD)  
Telefax: 24368706

Shri Shaleen Kabra, Director, Prime Minister Office, South Block, New Delhi.  
Ministry of Youth Affairs & Sports U.O.No.F.70-87/2007-CG dated: 18.10.2007

*in file,  
in it returner*  
*[Signature]*  
22/10  
ES-II/2

11092/Dia(SK)/9107  
22/10

This is an extremely well researched and argued paper. Most of the information has been downloaded from the internet and is based on published data. Therefore, its accuracy may not be questioned. However, since published material may not give full details of the accounts and present a financial picture differently than the actual transactions, it is possible that some of comparisons or conclusions could be questioned. For example, in Part-II (Page 14 onwards), there is a comparative analysis of the deficit or losses suffered by Olympic and Commonwealth Games. The table only gives estimated expenditure, actual expenditure and deficit. It does not mention estimated or actual revenues. Even in the 'deficit', there seems to be mixing of capital expenditure on sports infrastructure and revenue expenditure on actual conduct of the Games. While the conclusion that most of the games have suffered deficit is stating the obvious, if capital expenditure on sports is included, there is no clear comparison of the revenue expenditure and revenue income for the conduct of the games alone to support such a conclusion. This is because in different countries the responsibility for creation of sports infrastructure, in whole or in part, rested with the respective Organizing Committees. Whereas most of the city infrastructure up-gradation, and perhaps some of the sports infrastructure in some cases, was the responsibility of the City Government and the National Government. In India, in the case of Commonwealth Games, we have clearly demarcated the limited role of the Organizing Committee to the conduct of the Games. The development of the sports infrastructure for the Games, i.e. competition and training venues are funded by the respective venue owners i.e. SAI, DDA and Government of Delhi. The city infrastructure is left to the Government of Delhi or DDA. The development of hotels, airport, metro, etc. are independent of Commonwealth Games budget although they are accelerated to meet the games deadline.

The above observations notwithstanding, the paper attempts to cogently demolish several popular myths and arguments that support conduct of mega events. First, in financial terms, it brings out the enormous costs compared to the likely benefits of revenues, either in the limited sense of conduct of games or in the broader sense of overall economic development of the city or country. It also brings out the stark reality of social and environmental costs and the single minded trampling of environmental laws and safety-nets of the poor. It highlights the relative rise in prices due to the so-called development and its impact on the poor. The comparative figures for Manchester Games on Page 35 highlight how the rise in prices had adversely affected the general public while benefiting only the rich who could afford the better quality of infrastructure. Its analysis of negative impact on employment and environment and civil liberties are very interesting and illuminating.

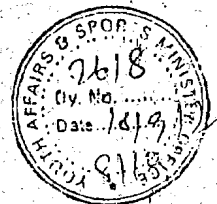
In Part IV, (the paper builds a thesis that the real winners are the big business and real estate operators. While it mentions very briefly of the vested interest of the Olympic bodies and the Organizing Committees, it could have elaborated on the mechanisms adopted by them e.g. how a few multi-national companies and consulting firms/consultants monopolise, the designing and management of infrastructure as well as advising the Organizing Committees on how to run the Games.)

All in all, a very competent analysis.

(S.K. Arora)  
17.09.2007

MINISTER (YA&S)

M (YA&S) has seen



Internal

Minister of Panchayati Raj, Youth Affairs & Sports and DONER has forwarded a document prepared by Shri Dunu Roy of an NGO on detailed analysis of the financial, environmental and social costs of organizing mega sports events like the Commonwealth Games and the proposed Formula One Grand Prix. He has stated that he has also enclosed an analytical Note prepared by the Secretary, Shri S.K. Arora. However, the latter has not been received in this Office.

2. If agreed to, (i) we may request the Minister's Office to forward the enclosure also. (ii) Thereafter, examine the reports and submit its comments to this Office.

3. File is submitted, please.

KA  
(Kalpana Awasthi)

5.10.2007

JS(M)

we may ask for a copy.  
Thereafter, we could get the  
Planning Commission to examine.  
Sanjay Kumar

JS(G)  
AS(P)

we may ask for a copy of  
the analytical note.

JS(G)

hms  
9/10

JS(M)

in su

8/10

(41)

Internal

The Minister for Youth Affairs & Sports had forwarded a document prepared by an NGO, 'Hazards Centre', giving an analysis of financial, environmental and social costs of organizing mega sports events(p.3/c. refers). The letter mentioned about an analytical note prepared by the Secretary(YA&S), which however, was not found enclosed. This analytical note has been received(FR).

2. In his note, the Secretary mentions that accuracy of the data cannot be doubted since the information has been downloaded from the internet. However, due to inadequacy of published material, figures of estimates rather than actuals, mixing of capital expenditure and revenue expenditure, different funding mechanisms for city infrastructure upgradation, on development of hotels, airports, metros, etc., the comparison may be questioned. Notwithstanding these observations, the Secretary states that there is no doubt that all the games have suffered deficit, only the extent varies. Further, the paper demolishes certain myths that are argued in support of the Games. The cost far exceed the benefits (in financial terms), there is huge social and environmental costs, trampling of environmental laws and safety nets of the poor, relative rise in prices (for example after Manchester Games), etc. The Secretary also states that the paper builds a thesis that the real winners are the big business and real estate operators; while it mentions very briefly of the vested interest of the Olympic bodies and the Organizing Committees, it could have elaborated on the mechanisms adopted by them e.g. how a few multi-national companies and consulting firms/consultants monopolise, the designing and management of infrastructure as well as advising the Organizing Committee on how to run the Games.

3. The whole issue of Commonwealth Games cost and benefits is repeatedly coming in focus due to serious differences between the Ministry and the Organizing Committee – while the Ministry insists on transparency and accountability, the OC wants to preserve its fiefdom. The latest letters of the Minister of YA&S – one suggesting some alternatives and another one suggesting a Minister for State specifically for the purpose are relevant in this context. The Cabinet Secretariat had reported resolution of the issues but that is not so. This report has been put up on a separate file (under submission).

Submitted.

(Shaleen Kabra)  
31-10-2007

JS(M)

No further action is required on this.

As(P)

Sanjay Mishra  
31/10



DRAFT

Dear

I have received your letter of 8<sup>th</sup> January 2008 regarding *the need for continuing*  
*better co-ordination between*  
~~non-cooperation~~ by the Organizing Committee for the  
Commonwealth Games ~~with~~ *and* the Ministry of Youth Affairs &  
Sports.

With regards,

Yours sincerely,

PM

Shri Mani Shankar Aiyar  
Minister of Panchayati Raj,  
Youth Affairs & Sports and  
Development of North Eastern Region

*Dr A. K. Bose*  
*16/1*

*16/1*  
*16/1*

*PS form*  
*17/1*



सत्यमेव जयते

D.O. No. 5154/min. (YA&S) 07

मणि शंकर अय्यर  
MANJ SHANKAR AIYAR

मन्त्री  
पंचायती राज, युवा कार्यक्रम एवं खेल और  
उत्तर-पूर्वी क्षेत्र विकास  
भारत सरकार  
नई दिल्ली-110001

Minister  
Panchayati Raj, Youth Affairs & Sports and  
Development of the North Eastern Region  
Government of India  
New Delhi-110 001

8 January 2008

*Respected Prime Minister, Sir,*

As yet another instance of the continuing non-cooperation with our Ministry by the Organising Committee for the Commonwealth Games, I am amazed to learn that Secretary, Youth Affairs & Sports, who is a Member of the Executive Board of the Organising Committee, was not invited to a meeting of the Executive Board held today. I have written to both Chairman, Organising Committee as well as the Chairman of the GoM. Copies of my communication are enclosed for your information.

*Yours sincerely,*

Dr Manmohan Singh  
Prime Minister of India  
South Block  
New Delhi-110 011

PRIN. JEW.

PM 9/1

TRUCK PM

401-सी, शास्त्री भवन, नई दिल्ली-110001 दूरभाष : 011-23386520, 23384183 फैक्स : 011-23381898  
401-C, Shastri Bhawan, New Delhi-110001 Tele : 011-2338 6520, 2338 4183, Fax : 2338 1898

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10/1

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US (Pers.)  
SO (DAK)



45



मणि शंकर अय्यर  
MANI SHANKAR AIYAR

D.O. No. 5152 min. (YA&S) 0

मंत्री  
पंचायती राज, युवा कार्यक्रम एवं खेल और  
उत्तर-पूर्वी क्षेत्र विकास  
भारत सरकार  
नई दिल्ली-110001

Minister  
Panchayati Raj, Youth Affairs & Sports and  
Development of the North Eastern Region  
Government of India  
New Delhi-110 001

8 January 2008

*Dear Sir,*

I am amazed to learn that a meeting of the Executive Board of the Organizing Committee has been held today without an invitation being extended to Secretary, Youth Affairs & Sports who is a Member of the Board.

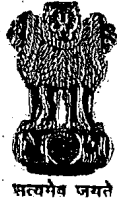
2. I should be grateful if you would kindly let me know the reasons for your having failed to invite him.

3. I am endorsing a copy of this letter to the Chairman of the GoM dealing with the Commonwealth Games.

Yours sincerely,

*[Handwritten signature]*

Shri Suresh Kalmadi  
Chairman, Organising Committee for the  
Commonwealth Games  
2, K Kamraj Marg  
NEW DELHI-110 011



D.O. No. 5153 min, (YA&S) 07

मणि शंकर अय्यर  
MANI SHANKAR AIYAR

मन्त्री  
पंचायती राज, युवा कार्यक्रम एवं खेल और  
उत्तर-पूर्वी क्षेत्र विकास  
भारत सरकार  
नई दिल्ली-110001

Minister  
Panchayati Raj, Youth Affairs & Sports and  
Development of the North Eastern Region  
Government of India  
New Delhi-110 001

8 January 2008

*Respected Mr. Chairman,*

I am constrained to bring to your attention with the deepest regret the continuing non-cooperation of the Chairman of the Organising Committee with the Ministry of Youth Affairs & Sports, the latest instance of which is Organising Committee's failure to invite Secretary, Youth Affairs & Sports, who is a Member of the Executive Board, to a meeting of the Executive Board that was held today. I enclose a copy of a communication I have sent in this regard to Shri Suresh Kalmadi.

*W. H. Suresh Kalmadi*

Yours sincerely,

*Shri Arjun Singh*

Shri Arjun Singh  
Minister of Human Resource Development  
Shastri Bhavan  
New Delhi



मणि शंकर अय्यर  
MANI SHANKAR AIYAR

मंत्री  
पंचायती राज, युवा कार्यक्रम और खेल  
उत्तर-पूर्वी क्षेत्र विकास  
भारत सरकार

नई दिल्ली-110 001

Minister

Panchayati Raj, Youth Affairs & Sports and  
Development of the North Eastern Region  
Government of India  
New Delhi-110 001

D.O.No.70-15/2008 CWG

19 March 2008

I am bringing to your kind notice an important matter related to the  
Organizing Committee (OC), Commonwealth Games, 2010.

2. An application seeking details under RTI Act was received by the  
MoYAS during April 07 and as the subject matter concerned OC, we had  
requested them to furnish the required details immediately. However, OC  
refused to provide the required details on the ground that OC was not a "Public  
Authority" under the Act. The advice of the Ministry of Law & Justice,  
Department of Legal Affairs was obtained in this matter and they were also of  
the opinion that OC falls within the purview of the definition of Public  
Authority under the RTI Act. Accordingly, we declared the OC as a Public  
Authority on 1.11.2007 and requested OC to appoint a Central Public  
Information Office and an Appellate Authority and comply with other  
obligations of the RTI Act while providing the required details to the Applicant  
without any further delay.

3. Instead of complying with this advice, the OC has filed a petition  
before the Hon'ble High Court of Delhi against the decision of MoYAS for  
declaring OC as a Public Authority. We now have no alternative but to  
strongly defend our case before the Hon'ble High Court.

Yours sincerely,

Dr. Manmohan Singh  
Hon'ble Prime Minister  
South Block  
New Delhi

Dismissed with P.M. No further  
action seems required in PMO at this  
stage.

401-सी, शास्त्री भवन, नई दिल्ली-110 001

401-C, Shastri Bhawan, New Delhi-110 001

दूरभाष : 011-23386520, 23384183, फैक्स : 011-23381898

Tele. : 011-23386520, 23384183, Fax : 011-23381898

7105/19/3

ES-11/25/3

5/21/31/11/01  
Please  
look into &  
discuss  
my  
23

Principal  
Secretary  
24/3  
25/3

PS/3

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25/3

24/3  
25/3  
26/3

25/3  
26/3

26/3  
27/3



प्रधान मंत्री

Prime Minister

New Delhi

26 March, 2008

Dear Mani,

I have received your letter of 19 March, 2008 regarding the issue concerning declaration of Organizing Committee, Commonwealth Games, 2010 as a Public Authority.

With warm regards,

Yours sincerely,

Mannohan Singh  
(Mannohan Singh)

Shri Mani Shankar Aiyar  
Minister of Panchayati Raj, Youth  
Affairs & Sports and DONER  
New Delhi

570/31/C/29/09

570/31/C/29/09

Prim. Secy.

22/3

25/3

28/3

28/3

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28/3